

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 NSAE-00 NSCE-00

SSO-00 INRE-00 PM-05 H-01 INR-07 L-03 PA-01

PRS-01 SP-02 SS-15 ACDA-12 BIB-01 CU-04 HA-05

IO-13 OIC-02 TRSE-00 OMB-01 EB-08 COME-00 STR-05

/099 W

-----129511 092312Z /15

O R 092130Z DEC 77

FM AMEMBASSY BELGRADE

TO SECSTATE WASHDC IMMEDIATE 4037

INFO AMEMBASSY BERLIN

AMEMBASSY BONN

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY PRAGUE

AMEMBASSY ROME

AMEMBASSY SOFIA

AMEMBASSY WARSAW

USMISSION USNATO

USMISSION USBERLIN

USIA WASHDC

USDEL MBFR VIENNA

USCINCEUR

LIMITED OFFICIAL USE SECTION 1 OF 3 BELGRADE 8770

FOR EUR/RPM AND EUR/SOV FROM USDEL CSCE

E.O. 11652: N/A

TAGS: CSCE, OCON

SUBJECT: BELGRADE CSCE--DAILY HIGHLIGHTS, DECEMBER 9

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SUMMARY: PLENARY GRAPPLED SIMULTANEOUSLY WITH SERIES OF  
ISSUES INCLUDING HUMAN RIGHTS, PROCEDURE, MEDITERRANEAN  
AND CONCLUDING DOCUMENT. SOVIETS HAVE BEGUN TO SHOW  
SMALL SIGNS OF MOVEMENT AWAY FROM THEIR POSITION THAT  
THERE CAN BE ONLY ONE DRAFTING BODY WHEN SUBSIDIARY WORK-  
ING BODIES END DECEMBER 16, BUT ISSUE OF HOW MANY THERE  
WILL BE REMAINS UNRESOLVED. AMBASSADOR GOLDBERG AND

SOVIET REP PORTRAYED DIFFERING EAST-WEST HUMAN RIGHTS VIEWS IN PLENARY STATEMENTS MARKING UN HUMAN RIGHTS DAY. MALTESE REP LET OTHER SHOE DROP, THREATENING TO WITHHOLD CONSENSUS ON EVERYTHING UNLESS HIS DEL'S MEDITERRANEAN PROPOSAL GETS MORE FAVORABLE CONSIDERATION. END SUMMARY

1. PLENARY--ANOTHER LONG SESSION OPERATED ON FOUR DISTINCT FRONTS: EAST-WEST HUMAN RIGHTS DEBATE; UNSOLVED PROCEDURAL DEBATE ON WHAT TO DO WHEN SUBSIDIARY WORKING BODIES TERMINATE DECEMBER 16; CLASSICAL MALTESE PLOY TO REFUSE CONSENSUS TO ANYTHING UNTIL THEY GET WHAT THEY WANT ON MEDITERRANEAN, AND INTRODUCTION OF NEUTRAL/NON-ALIGNED GENERAL POLITICAL CONCLUSIONS LANGUAGE FOR CONCLUDING DOCUMENT.

2. ELEVEN IDEOLOGICALLY VARIED DELS NOTED UPCOMING UN HUMAN RIGHTS DAY. AMBASSADOR GOLDBERG GAVE STRING BUT GENERAL STATEMENT STRESSING IMPORTANT ROLE OF HUMAN RIGHTS IN FINAL ACT AND NEED FOR BELGRADE MEETING TO REFLECT THIS IN ITS CONCLUDING DOCUMENT (TEXT SEPTTEL). SOVIET REP RESPONDED SHARPLY THAT WESTERN COUNTRIES USE HUMAN RIGHTS FOR PSYCHOLOGICAL WARFARE WHILE THEY VIOLATE THEM MASSIVELY AT HOME AND SUPPORT OR CLOSE THEIR EYES TO RACIST AND FASCIST GOVERNMENTS AND MOVEMENTS ABROAD.

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3. AUSTRIAN REP, SUPPORTED BY FRG AND OTHER ALLIES, PROPOSED THAT PLENARY CONSTITUTE ITSELF AS DRAFTING GROUP AFTER DECEMBER 16 TO WORK ON PARTS OF CONCLUDING DOCUMENT DEALING WITH DESCRIPTION OF BELGRADE MEETING, GENERAL POLITICAL CONCLUSIONS, MEDITERRANEAN AND FOLLOW-UP. HE PROPOSED THAT PLENARY ESTABLISH THREE FURTHER DRAFTING GROUPS TO DEAL WITH PARTS OF CONCLUDING DOCUMENT

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INRE-00 PM-05 H-01 INR-07 L-03 PA-01 PRS-01  
SP-02 SS-15 ACDA-12 BIB-01 CU-04 HA-05 IO-13  
OIC-02 TRSE-00 OMB-01 ISO-00 EB-08 COME-00 STR-05  
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O R 092130Z DEC 77  
FM AMEMBASSY BELGRADE  
TO SECSTATE WASHDC IMMEDIATE 4038  
INFO AMEMBASSY BERLIN  
AMEMBASSY BONN  
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PERTAINING TO THREE MAIN BASKETS. SOVIET REP REPEATED  
PREFERENCE FOR SINGLE, PLENARY, DRAFTING GROUP BUT  
SHOWED FIRST SIGN OF FLEXIBILITY BY SUGGESTING SECOND  
DRAFTING GROUP FOR FOLLOW-UP MIGHT BE ACCEPTABLE.  
ISSUE REMAINS UNRESOLVED.

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4. IN MOVE THAT REMINDED CSCE VETERANS OF HELSINKI  
FIRST PHASE AND GENEVA, MALTESE REP INTRODUCED FORMAL  
PROPOSAL, BASED ON EARLIER MALTESE WORKING PAPER, FOR  
ESTABLISHMENT OF PERMANENT COMMITTEE ON SECURITY AND  
COOPERATION IN MEDITERRANEAN IN MALTA AND INCLUD-  
ING SOUTHERN LITTORAL STATES AS MEMBERS. HE SAID THAT  
HE HAD FIRM INSTRUCTIONS TO REFUSE CONSENSUS TO ANY  
PROPOSALS--EVEN PROCEDURAL ONES--UNTIL CONFERENCE  
INDICATED IT WOULD TREAT MALTESE PROPOSAL IN PARALLEL  
WITH PROPOSALS IN OTHER BASKETS (TEXT OF PROPOSAL SEPTTEL).

5. SWISS REP INTRODUCED NEUTRAL/NON-ALIGNED LANGUAGE  
INTENDED TO FLESH-OUT FIRST TWO SECTIONS OF FRENCH

"SKELETON" CONCLUDING DOCUMENT (TEXT SEPTTEL). SOVIETS  
REACTED COOLY.

6. BASKET ONE (CMBS) -- AFTER CONSIDERABLE DELAY, PRO-  
CEDURAL AGREEMENT WAS REACHED ON RESUMING DISCUSSION OF  
NEW PROPOSALS ON PRINCIPLES DECEMBER 12 AND RETURNING TO  
CBM DRAFTING DECEMBER 15. ALLIED REPS CONTINUED TO  
REQUEST CLARIFICATION OF DRAFTING CHANGES INTRODUCED  
BY NEUTRAL/NON-ALIGNED (NNA) IN THEIR CBMS  
PROPOSAL. WHILE WELCOMING ALLIES QUESTIONS, AUSTRIAN  
REP DECLINED TO PROVIDE ANSWERS UNTIL ALL DELS BEGAN  
TAKING PART IN DRAFTING PROCESS. (WARSAW PACT DELS  
HAVE REMAINED SILENT.) US REP TABLED ALLIED-APPROVED  
LANGUAGE ON NEED FOR SUPPORT OF UN EFFORTS TO STANDARD-  
IZE MEASUREMENT AND REPORTING OF MILITARY BUDGET AS  
ADDITIONAL SENTENCE FOR NNA PROPOSAL ON GREATER BUDGET-  
ARY OPENNESS. SWEDISH REP WELCOMED US CONTRIBUTION,  
NOTED THAT IT FURTHERED PROCESS OF ELABORATING TEXTS  
FOR DRAFTING PURPOSES, AND URGED SOVIETS TO PROVIDE  
WRITTEN TEXT OF THEIR MANEUVER CEILING INITIATIVE, IN  
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PROPOSAL FORM, HOPEFULLY TAKING ACCOUNT OF SPECIFIC  
QUESTIONS RAISED ABOUT IT.

7. IN EXTENSIVE AND SHARPLY POINTED INTERVENTION,  
BELGIAN REP SCORED PACTS'S PROCEDURAL DELAYS AND CLAIMS  
OF WIDESPREAD INTEREST IN SOVIET DISARMAMENT PROPOSALS.  
DELAYS, HE ARGUED, MASKED OBVIOUS LACK OF INTEREST IN  
SOVIET NON-FIRST-USE AND ALLIANCE FREEZE PROPOSALS.  
NOTING EQUAL LACK OF INTEREST IN SOVIET MEDITERRANEAN  
PROPOSAL, PARTICULARLY AMONG STATES TO WHOM IT WAS  
SPECIFICALLY ADDRESSED, BELGIAN REP OBSERVED THAT ONLY  
RELEVANT REMAINING SOVIET INITIATIVE TO BE DEALT WITH  
WAS MANEUVER CEILING PROPOSAL, WHICH COULD BE DISCUSSED  
IN BELGRADE, THUS LEAVING NO NEED FOR PROPOSED SPECIAL  
JOINT CONSULTATIONS. HE FURTHER OBSERVED THAT  
MANEUVER CEILING PROPOSAL WAS ONE-SIDED, DIFFERED  
IN CHARACTER FROM EXISTING CBMS IN FINAL ACT, AND PRE-  
SUPPOSED THE GREATER CONFIDENCE IN DETENTE THAT CURRENT  
CBMS WERE STILL ATTEMPTING TO DEVELOP.

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SSO-00 INRE-00 PM-05 H-01 INR-07 L-03 PA-01  
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-----129528 092311Z /15

O R 092130Z DEC 77  
FM AMEMBASSY BELGRADE  
TO SECSTATE WASHDC IMMEDIATE 4039  
INFO AMEMBASSY BERLIN  
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8. BASKET TWO--WORKING GROUP MET BRIEFLY TO DIS-  
CUSS MARKETING AND CZECH TRADE LIBERLIZATION PROPOSALS.  
EASTERN SPEAKERS GENERALLY CRITICIZED POINT FIVE PRO-  
VISIONS OF BM/E/3 AS IMPRECISE OR MERELY PARROTING  
FINAL ACT. FURST SUB-PARAGRAPH CONCERNING ADVERTISING  
MANAGED TO SURVIVE FOR TIME BEING AFTER STALWART DEFENSE  
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BY AUSTRIAN AND BELGIAN REPS. CZECH REP ARGUED THAT  
HIGH LEVEL MEETING ON TRADE LIBERALIZATION ENVISIONED  
IN BM/E/9 SHOULD NOT BE CONFUSED WITH ECE COMMITTEE  
SCHEDULED TO MEET IN 1978 TO DISCUSS LIST OF  
ADMINISTRATIVE TRADE OBSTACLES. BELGIAN REP FIRMLY  
MAINTAINED ECE DECISION CALLS FOR MEETING TO DISCUSS  
PROGRESSIVE REDUCTION OR ELIMINATION OF OBSTACLES OF  
ALL KINDS AND THAT ADOPTION OF CZECH PROPOSAL WOULD

PREJUDGE ECE EFFORTS.

9. BASKET THREE-TWENTY FIVE DAYS AFTER IT BEGAN, BASKET THREE WORKING BODY COMPLETED FIRST READING OF ITS NEW PROPOSALS AND BEGAN PROCEDURAL WRANGLE OVER WHETHER AND HOW TO PROCEED TO DRAFTING. BM/50, THE HUNGARIAN PROPOSAL ON LESS WIDELY STUDIED LANGUAGES, WON GENERAL APPROVAL FROM ALL SPEAKERS EXCEPT SPANISH REP, WHO REGRETTED HIS COUNTRY COULD NOT ACCEPT FINANCIAL OBLIGATIONS CALLED FOR IN PROPOSAL. MOST OTHER DELS VOICED CONCERN OVER DEFINITION OF LESS-WIDELY STUDIED LANGUAGES, DEGREE OF GOVERNMENT COMMITMENT, AND EXTENT OF FINANCIAL OBLIGATION. OF TWO FRENCH PROPOSALS, ON STUDY OF GEOGRAPHY AND HISTORY, BM/H/O WAS REGARDED AS MORE PRACTICAL, AND THUS MORE ACCEPTABLE, THAN BM/H/10. BECAUSE UNESCO'S 1978 BUDGET MUST BE PRESENTED AT END OF YEAR, FRENCH REP SUGGESTED THAT IF BM/H/9 GENERALLY ACCEPTED BY END OF WORKING BODY'S MAN-DATE, DEMARCHE SHOULD BE MADE TO SECRETARY-GENERAL M'BOW SO HE COULD INCLUDE NECESSARY APPROPRIATION IN UNESCO'S BUDGET REQUEST.

10. AFTER BRIEF DISCUSSION OF BM/47 AND CONFUSION OVER HOLY SEE PROPOSAL (WHICH WILL BE DISCUSSED IN DRAFTING PHASE), DELS ARGUED OVER NEXT PHASE OF WORK. SOVIET, LIMITED OFFICIAL USE

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POLISH AND HUNGARIAN REPS INSISTED THAT DRAFTING WOULD NOT BEGIN UNTIL WORKING BODY FILED REPORT TO PLENARY STATING THAT IT HAD COMPLETED WORK ON REVIEW OF NEW PROPOSALS. WESTERN AND NEUTRAL REPS HELD FIRM THAT DRAFTING SHOULD BEGIN. ONLY POINT OF AGREEMENT WAS THAT EVERYONE WOULD REFLECT ON PROBLEM OVER WEEKEND.  
GOLDBERG

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## Message Attributes

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**Disposition Approved on Date:**  
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**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009